



DEPARTMENT OF THE ARMY  
U.S. ARMY CORPS OF ENGINEERS, ST. PAUL DISTRICT  
332 MINNESOTA STREET, SUITE E1500  
ST. PAUL, MN 55101-1323

CEMVP-OP-R

20 March 2024

MEMORANDUM FOR RECORD

SUBJECT: US Army Corps of Engineers (Corps) Approved Jurisdictional Determination in accordance with the "Revised Definition of 'Waters of the United States'"; (88 FR 3004 (January 18, 2023) as amended by the "Revised Definition of 'Waters of the United States'; Conforming" (8 September 2023) ,<sup>1</sup> MVP-2024-00257-JMB MFR 1 of 1.

BACKGROUND. An Approved Jurisdictional Determination (AJD) is a Corps document stating the presence or absence of waters of the United States on a parcel or a written statement and map identifying the limits of waters of the United States on a parcel. AJDs are clearly designated appealable actions and will include a basis of JD with the document.<sup>2</sup> AJDs are case-specific and are typically made in response to a request. AJDs are valid for a period of five years unless new information warrants revision of the determination before the expiration date or a District Engineer has identified, after public notice and comment, that specific geographic areas with rapidly changing environmental conditions merit re-verification on a more frequent basis.<sup>3</sup>

On January 18, 2023, the Environmental Protection Agency (EPA) and the Department of the Army ("the agencies") published the "Revised Definition of 'Waters of the United States,'" 88 FR 3004 (January 18, 2023) ("2023 Rule"). On September 8, 2023, the agencies published the "Revised Definition of 'Waters of the United States'; Conforming", which amended the 2023 Rule to conform to the 2023 Supreme Court decision in *Sackett v. EPA*, 598 U.S., 143 S. Ct. 1322 (2023) ("*Sackett*").

This Memorandum for Record (MFR) constitutes the basis of jurisdiction for a Corps AJD as defined in 33 CFR §331.2. For the purposes of this AJD, we have relied on Section 10 of the Rivers and Harbors Act of 1899 (RHA),<sup>4</sup> the 2023 Rule as amended, as well as other applicable guidance, relevant case law, and longstanding practice in evaluating jurisdiction.

1. SUMMARY OF CONCLUSIONS.

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<sup>1</sup> While the Revised Definition of "Waters of the United States"; Conforming had no effect on some categories of waters covered under the CWA, and no effect on any waters covered under RHA, all categories are included in this Memorandum for Record for efficiency.

<sup>2</sup> 33 CFR 331.2.

<sup>3</sup> Regulatory Guidance Letter 05-02.

<sup>4</sup> USACE has authority under both Section 9 and Section 10 of the Rivers and Harbors Act of 1899 but for convenience, in this MFR, jurisdiction under RHA will be referred to as Section 10.

- a. Provide a list of each individual feature within the review area and the jurisdictional status of each one (i.e., identify whether each feature is/is not a water of the United States and/or a navigable water of the United States).
  - i. Wetland w01, non-jurisdictional (0.01 acres)
  - ii. Wetland w02, non-jurisdictional (0.01 acres)
  - iii. Wetland w03, non-jurisdictional (0.01 acres)

2. REFERENCES.

- a. "Revised Definition of 'Waters of the United States,'" 88 FR 3004 (January 18, 2023) ("2023 Rule")
- b. "Revised Definition of 'Waters of the United States'; Conforming" 88 FR 61964 (September 8, 2023))
- c. *Sackett v. EPA*, 598 U.S. \_\_, 143 S. Ct. 1322 (2023)

3. REVIEW AREA. The total review area is approximately 0.12 acres in size and is identified by the polygons on the attached Figures 1 and 2. The review area is located at 46.68815 N, -92.05525 W, near Superior, Wisconsin.

4. NEAREST TRADITIONAL NAVIGABLE WATER (TNW), THE TERRITORIAL SEAS, OR INTERSTATE WATER TO WHICH THE AQUATIC RESOURCE IS CONNECTED. N/A

5. FLOWPATH FROM THE SUBJECT AQUATIC RESOURCES TO A TNW, THE TERRITORIAL SEAS, OR INTERSTATE WATER. N/A

6. SECTION 10 JURISDICTIONAL WATERS<sup>5</sup>: Describe aquatic resources or other features within the review area determined to be jurisdictional in accordance with Section 10 of the Rivers and Harbors Act of 1899. Include the size of each aquatic

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<sup>5</sup> 33 CFR 329.9(a) A waterbody which was navigable in its natural or improved state, or which was susceptible of reasonable improvement (as discussed in § 329.8(b) of this part) retains its character as "navigable in law" even though it is not presently used for commerce, or is presently incapable of such use because of changed conditions or the presence of obstructions.

resource or other feature within the review area and how it was determined to be jurisdictional in accordance with Section 10.<sup>6</sup> N/A

7. SECTION 404 JURISDICTIONAL WATERS: Describe the aquatic resources within the review area that were found to meet the definition of waters of the United States in accordance with the 2023 Rule as amended, consistent with the Supreme Court's decision in *Sackett*. List each aquatic resource separately, by name, consistent with the naming convention used in section 1, above. Include a rationale for each aquatic resource, supporting that the aquatic resource meets the relevant category of "waters of the United States" in the 2023 Rule as amended. The rationale should also include a written description of, or reference to a map in the administrative record that shows, the lateral limits of jurisdiction for each aquatic resource, including how that limit was determined, and incorporate relevant references used. Include the size of each aquatic resource in acres or linear feet and attach and reference related figures as needed.

a. Traditional Navigable Waters (TNWs) (a)(1)(i): N/A

b. The Territorial Seas (a)(1)(ii): N/A

c. Interstate Waters (a)(1)(iii): N/A

d. Impoundments (a)(2): N/A

e. Tributaries (a)(3): N/A

f. Adjacent Wetlands (a)(4): N/A

g. Additional Waters (a)(5): N/A

8. NON-JURISDICTIONAL AQUATIC RESOURCES AND FEATURES

- a. Describe aquatic resources and other features within the review area identified in the 2023 Rule as amended as not "waters of the United States" even where they otherwise meet the terms of paragraphs (a)(2) through (5). Include the type of excluded aquatic resource or feature, the size of the aquatic resource or feature

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<sup>6</sup> This MFR is not to be used to make a report of findings to support a determination that the water is a navigable water of the United States. The district must follow the procedures outlined in 33 CFR part 329.14 to make a determination that water is a navigable water of the United States subject to Section 10 of the RHA.

within the review area and describe how it was determined to meet one of the exclusions listed in 33 CFR 328.3(b).<sup>7</sup>

It was determined that Wetlands w01, w02, and w03 meet the definition of exclusion b(3) for ditches (including roadside ditches) excavated wholly in and draining only dry land and that do not carry relatively permanent flow of water. The drainage features were excavated wholly in upland to provide storm water management during operation of the Superior Terminal (Enbridge Energy).

Evidence provided (site photos, aerial imagery, and onsite investigations by the consultant) also confirms that flow within the upland cut ditch network is less than relatively permanent. No mapped wetlands (NWI and WWI) are located within the review area, providing further evidence the ditches were constructed wholly in upland.

- b. Describe aquatic resources and features within the review area that were determined to be non-jurisdictional because they do not meet one or more categories of waters of the United States under the 2023 Rule as amended (e.g., tributaries that are non-relatively permanent waters; non-tidal wetlands that do not have a continuous surface connection to a jurisdictional water).  
N/A

9. DATA SOURCES. List sources of data/information used in making determination. Include titles and dates of sources used and ensure that information referenced is available in the administrative record.

- a. Wetland Delineation Report provided by consultant (dated August 2021 and September 2023)
- b. Wisconsin Wetland Inventory Maps (accessed 15 March 2024)
- c. Site Photos dated 27 June 2023, included with Delineation Report
- d. Aerial imagery accessed via Google Earth (dated 1984, 1985, 1991, 1997, 1998, 2003, 2006, 2008, 2011, 2012, 2015, 2017, 2020, and 2022)

10. OTHER SUPPORTING INFORMATION. N/A

11. NOTE: The structure and format of this MFR were developed in coordination with the EPA and Department of the Army. The MFR's structure and format may be

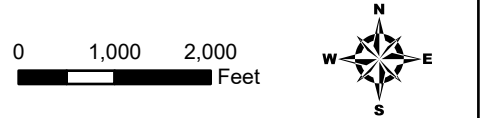
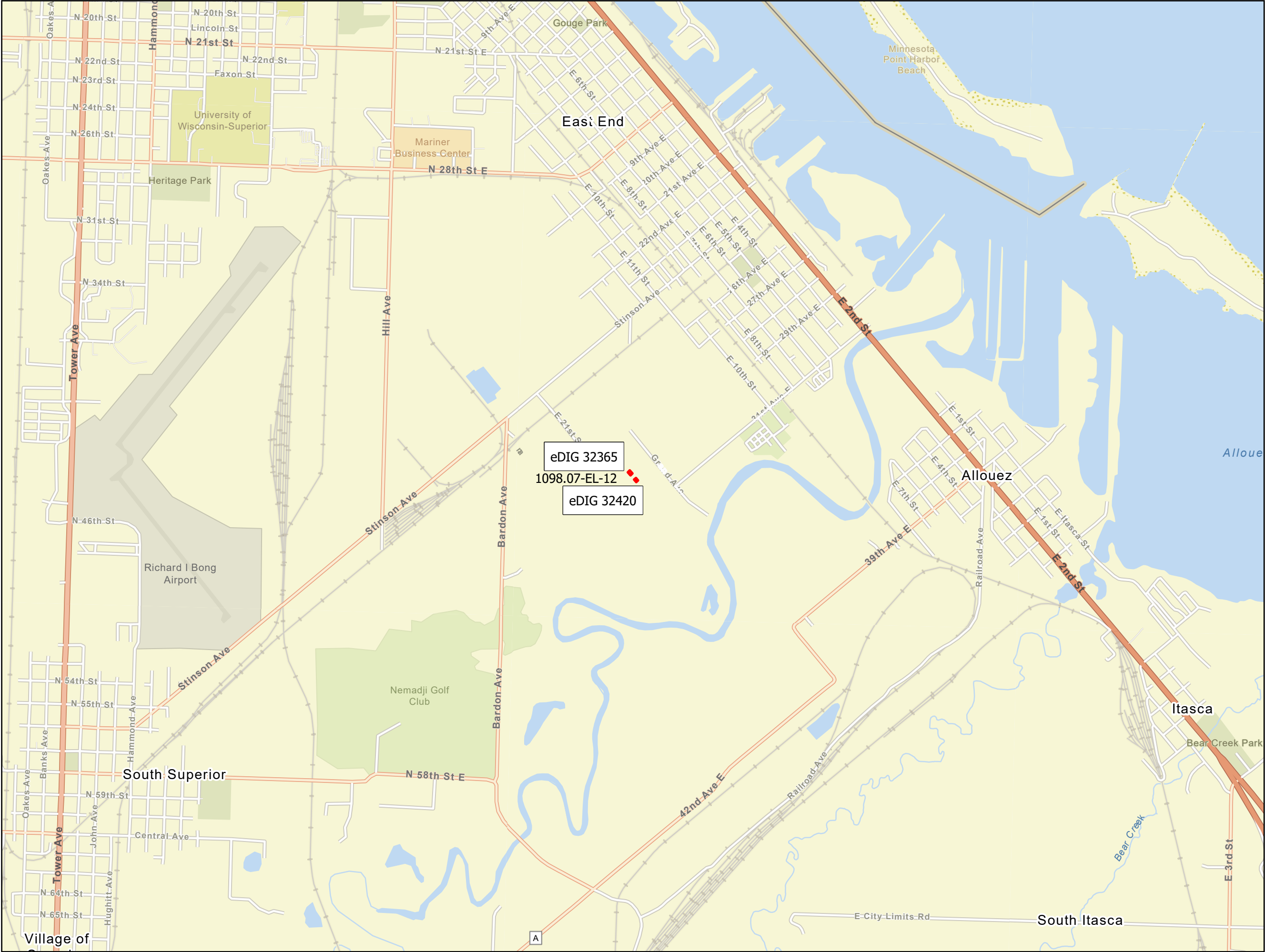
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<sup>7</sup> 88 FR 3004 (January 18, 2023)

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SUBJECT: 2023 Rule, as amended, Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVP-2024-00257-JMB

subject to future modification or may be rescinded as needed to implement additional guidance from the agencies; however, the approved jurisdictional determination described herein is a final agency action.

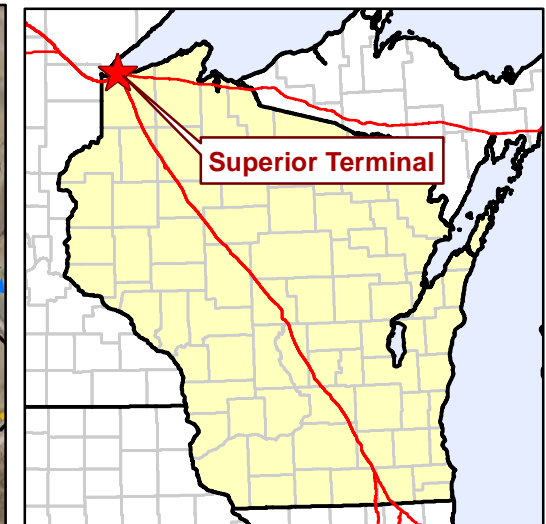
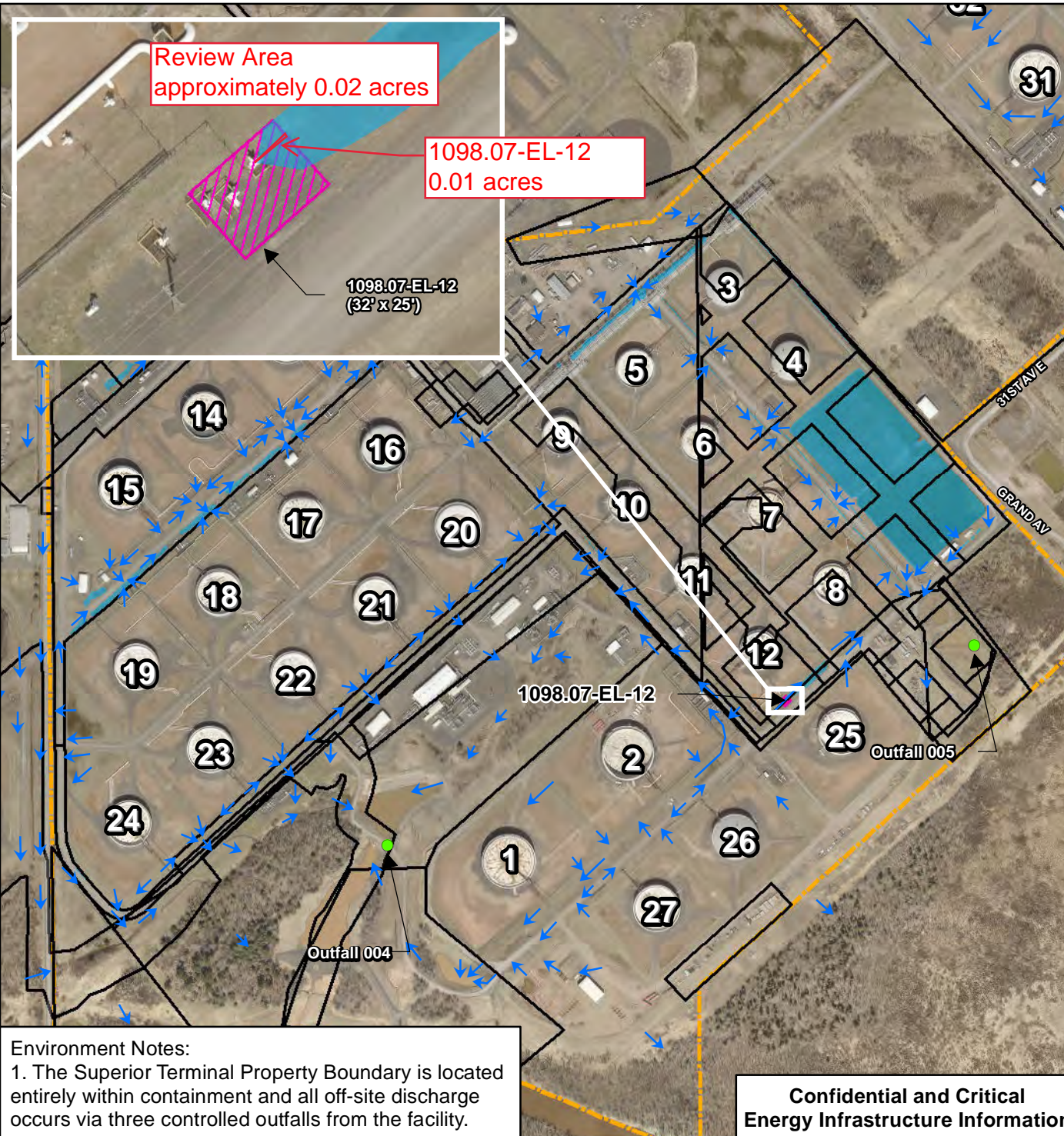


 Survey Area

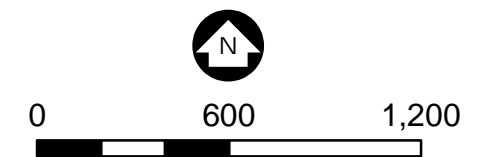
**Figure 1A.**  
**Project Location**  
**Enbridge Superior Terminal -**  
**eDIG 32365 and eDIG 32420**  
**Wetland Delineation**  
**Enbridge**  
**Douglas County, Wisconsin**



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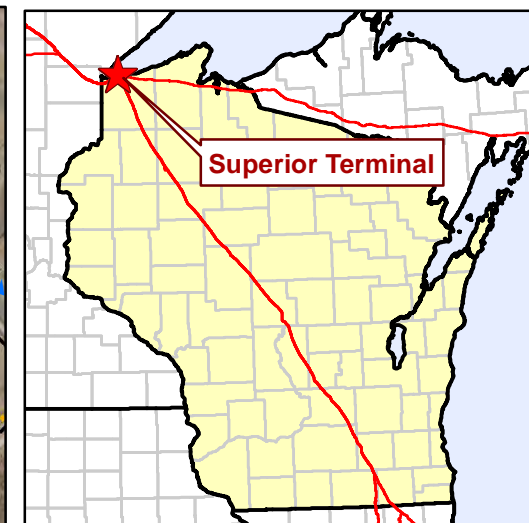
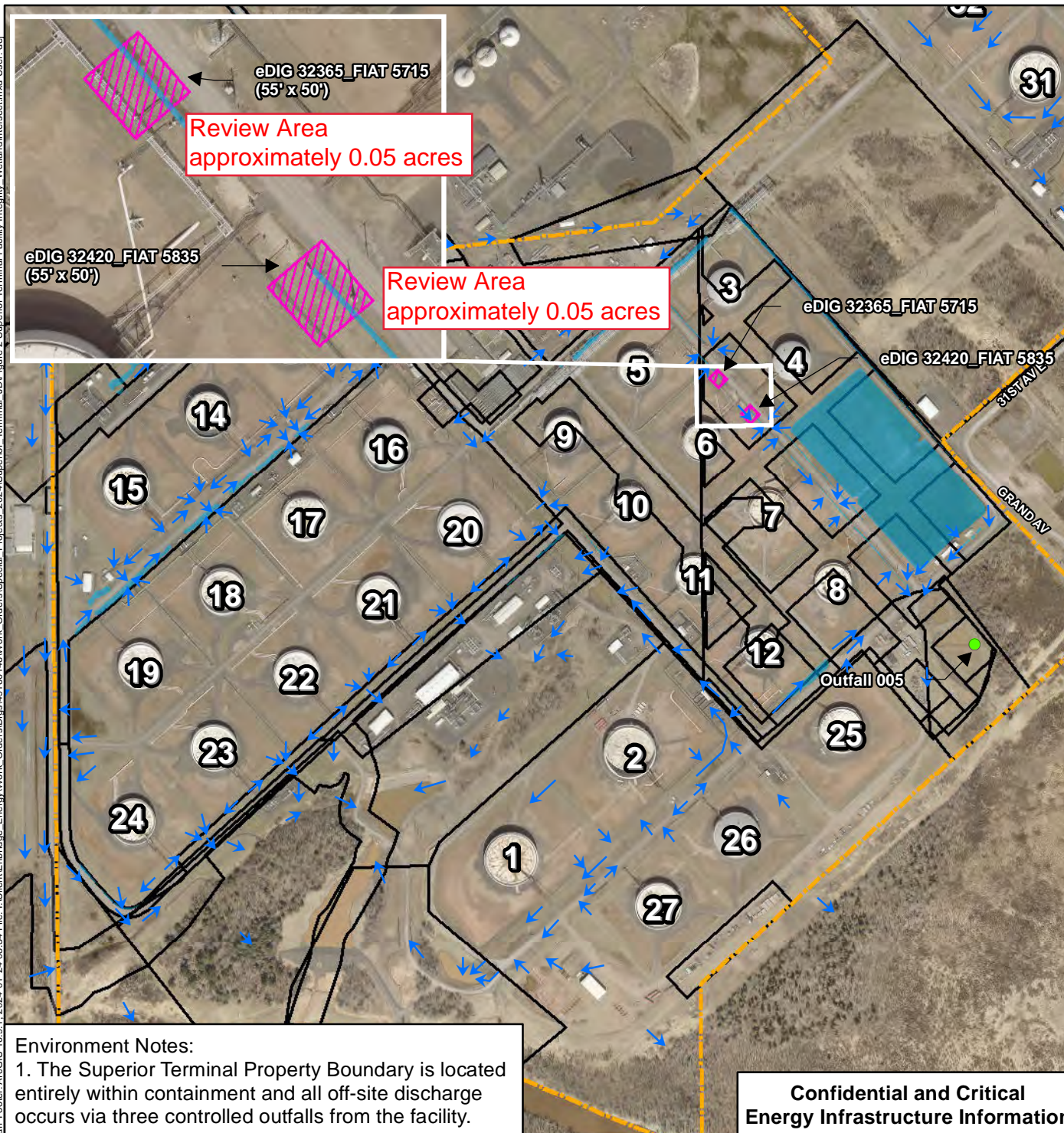
- ★ Site Location
- Surface Flow Direction
- ▨ Excavation Extents (Review Area)
- - - Superior Terminal Property Boundary
- Delineation Boundaries (2021)
- Delineated Wetlands (2021)



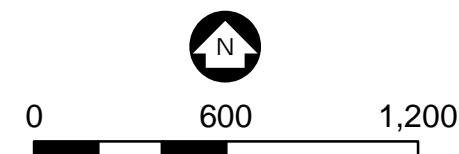
Feet  
1 Inch = 600 Feet  
Imagery Source: Douglas County; 2022

Figure 1  
**SUPERIOR TERMINAL  
MAINTENANCE EXCAVATIONS**  
Enbridge Energy, L.P.  
Superior, Wisconsin





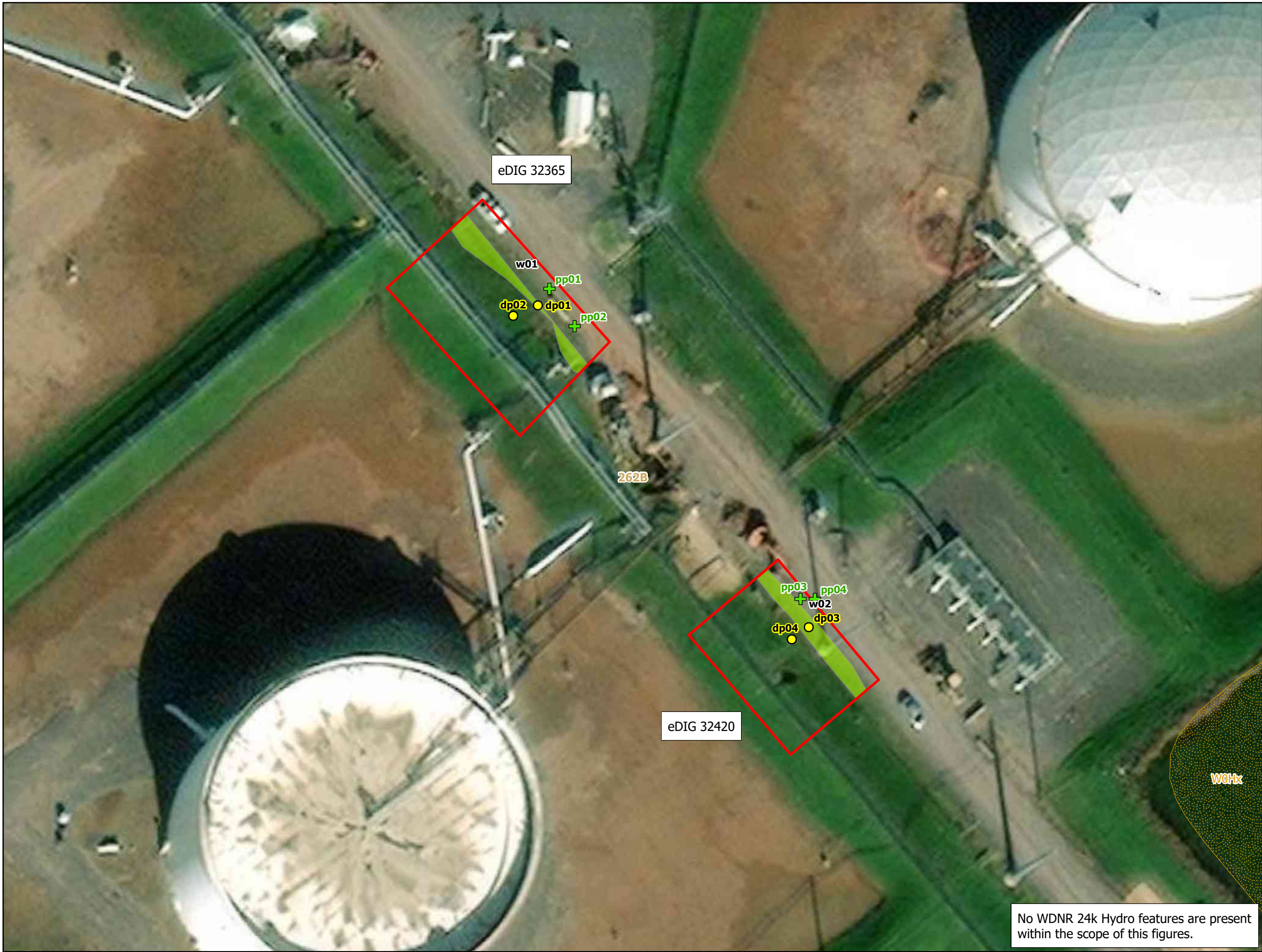
- ★ Site Location
- Surface Flow Direction
- ▨ Excavation Extents (Review Area)
- Superior Terminal Property Boundary
- Delineation Boundaries (2021)
- Delineated Wetlands (2021)



Feet  
 1 Inch = 600 Feet  
 Imagery Source: Douglas County; 2022

Figure 2  
**SUPERIOR TERMINAL  
 FACILITY INTEGRITY**  
 Enbridge Energy, L.P.  
 Superior, Wisconsin





- + Photo Point
- Data Point
- Survey Area
- Delineated Fresh (Wet) Meadow
- Mapped Wetland (WWI)
- Non-Hydric Soil
- Hydric Soil

**Figure 3.**  
**Wetland Delineation**  
**Enbridge Superior Terminal -**  
**eDIG 32365 and eDIG 32420**  
**Wetland Delineation**  
**Enbridge**  
**Douglas County, Wisconsin**



No WDNR 24k Hydro features are present within the scope of this figures.

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